

# **IDAHO FIREFIGHTERS' RETIREMENT FUND**

GASB 67 and 68 DISCLOSURE Fiscal Year: July 1, 2023, to June 30, 2024

Prepared by

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### Certification

Actuarial computations presented in this report under GASB Statements No. 67 and 68 are for purposes of assisting the System and participating employers in fulfilling their financial accounting requirements. The calculations in this report have been made on a basis consistent with our understanding of the plan provisions and of GASB Statements No. 67 and 68, as amended by GASB 82. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. Accordingly, additional determinations may be needed for other purposes.

Actuarial assumptions, including discount rates, mortality tables, and others identified in this report and actuarial cost methods are adopted by the Retirement Board. That entity is responsible for selecting the plan's funding policy, actuarial valuation methods, asset valuation methods, and assumptions. The policies, methods, and assumptions used in this valuation are those that have been so adopted and are described in this report. The System is solely responsible for communicating to Milliman any changes required thereto. All costs, liabilities, rates of interest, and other factors for the System have been determined on the basis of actuarial assumptions and methods which, in our professional opinion, are individually reasonable (taking into account the experience of the System and reasonable expectations); and which, in combination, offer a reasonable estimate of anticipated future experience affecting the System and are expected to have no significant bias.

This valuation report is only an estimate of the System's financial condition as of a single date. It can neither predict the System's future condition nor guarantee future financial soundness. Actuarial valuations do not affect the ultimate cost of System benefits, only the timing of System contributions. While the valuation is based on an array of individually reasonable assumptions, other assumption sets may also be reasonable and valuation results based on those assumptions would be different. No one set of assumptions is uniquely correct. Determining results using alternative assumptions is outside the scope of our engagement.

Future actuarial measurements may differ significantly from the current measurements presented in this report due to factors such as, but not limited to, the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreases expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or modifications to contribution calculations based on the plan's funded status); and changes in plan provisions or applicable law. Due to the limited scope of the actuarial assignment, we did not perform an analysis of the potential range of future measurements. The Retirement Board has the final decision regarding the selection of the assumptions and actuarial cost methods, and the Board has adopted them as indicated in Appendix A of our actuarial valuation reports.

In preparing this report, we relied, without audit, on information (some oral and some in writing) supplied by PERSI's staff. This information includes, but is not limited to, benefit provisions, member census data, and financial information. We found this information to be reasonably consistent and comparable with information used for other purposes. The valuation results depend on the integrity of this information. If any of this information is inaccurate or incomplete our results may be different, and our calculations may need to be revised.

### Certification

Milliman's work is prepared solely for the internal use and benefit of the Public Employee Retirement System of Idaho. To the extent that Milliman's work is not subject to disclosure under applicable public records laws, Milliman's work may not be provided to third parties without Milliman's prior written consent. Milliman does not intend to benefit or create a legal duty to any third party recipient of its work product. Milliman's consent to release its work product to any third party may be conditioned on the third party signing a Release, subject to the following exceptions: (a) the System may provide a copy of Milliman's work, in its entirety, to the System's professional service advisors who are subject to a duty of confidentiality and who agree to not use Milliman's work for any purpose other than to benefit the System; and (b) the System may provide a copy of Milliman's work, in its entirety, to other governmental entities, as required by law.

No third-party recipient of Milliman's work product should rely upon Milliman's work product. Such recipients should engage qualified professionals for advice appropriate to their own specific needs.

The valuation results were developed using models intended for valuations that use standard actuarial techniques. We have reviewed the models, including their inputs, calculations, and outputs for consistency, reasonableness, and appropriateness to the intended purpose and in compliance with generally accepted actuarial practice and relevant actuarial standards of practice.

The consultants who worked on this assignment are actuaries. Milliman's advice is not intended to be a substitute for qualified legal, investment, or accounting counsel.

The signing actuaries are independent of the plan sponsor. We are not aware of any relationship that would impair the objectivity of our work.

On the basis of the foregoing, we hereby certify that, to the best of our knowledge and belief, this report is complete and accurate and has been prepared in accordance with generally recognized and accepted actuarial principles and practices which are consistent with the principles prescribed by the Actuarial Standards Board and the Code of Professional Conduct and Qualification Standards for Actuaries Issuing Statements of Actuarial Opinion in the United States, published by the American Academy of Actuaries. We are members of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

Robert L. Schmidt, FSA, EA, MAAA Principal and Consulting Actuary

Ryan J. Cook, FSA, EA, CERA, MAAA Consulting Actuary

GASB 67 and 68 Disclosure for Fiscal Year Ending June 30, 2024 Idaho Firefighters' Retirement Fund

### Overview of GASB 67 and GASB 68

GASB 67 applies to financial reporting for public pension plans and was required to be implemented for plan fiscal years beginning after June 15, 2013. Note that a plan's fiscal year might not be the same as the employer's fiscal year. Even if the plan does not issue standalone financial statements, but rather is considered a pension trust fund of a government, it is subject to GASB 67. Under GASB 67, enhancements to the financial statement disclosures are required, along with certain required supplementary information.

GASB 68 governs the specifics of accounting for public pension plan obligations for participating employers and was required to be implemented for employer fiscal years beginning after June 15, 2014. GASB 68 requires a liability for pension obligations, known as the Net Pension Liability, to be recognized on the balance sheets of participating employers. Changes in the Net Pension Liability will be immediately recognized as Pension Expense on the income statement or reported as deferred inflows/outflows of resources depending on the nature of the change.

### **Executive Summary**

### Relationship Between Valuation Date, Measurement Date, and Reporting Date

The Valuation Date is July 1, 2024; this is the date as of which the actuarial valuation is performed. The Measurement Date is June 30, 2024; this is the date as of which the net pension liability is determined. The Reporting Date is June 30, 2024; this is the plan's fiscal year ending date.

#### **Significant Changes**

There have been no significant changes between the valuation date and the fiscal year end.

### Data, Assumptions, Methods, and Plan Provisions

The assumptions and methods used for the figures herein are for financial reporting purposes unless otherwise noted. We believe that these assumptions and methods meet the parameters set by Actuarial Standards of Practice (ASOPs).

The long-term expected rate of return on investments is 6.35%, including 0.05% for expected administrative expenses. For purposes of determining the contribution rate, we use an interest rate that is net of all expenses (6.30%). According to GASB Statements 67 and 68, the discount rate used to determine the Total Pension Liability is not allowed to be net of administrative expenses. Therefore the figures herein have been determined using a discount rate of 6.35%.

Except as noted otherwise, the attached exhibits present results that are based on the methods described in our July 1, 2024, funding valuation report (dated October 17, 2024).

These results are based on the plan provisions in effect at July 1, 2024. We have reflected census and asset data as of July 1, 2024, which are summarized in our July 1, 2024, funding valuation report.

# **Schedule of Employer Contributions**

Fiscal Year Ending June 30	Actuarially Determined Contribution	Actual Employer Contribution*	Contribution Deficiency (Excess)	Covered Payroll**	Contribution as a % of Covered Payroll
2015	\$0	\$11,305,473	(\$11,305,473)	\$63,780,545	17.73%
2016	<b>\$</b> 0	\$7,198,597	(\$7,198,597)	\$68,017,833	10.58%
2017	\$0	\$7,452,987	(\$7,452,987)	\$70,568,501	10.56%
2018	\$0	\$7,706,226	(\$7,706,226)	\$74,848,287	10.30%
2019	\$0	\$8,247,827	(\$8,247,827)	\$78,284,032	10.54%
2020	\$0	\$8,660,397	(\$8,660,397)	\$78,657,631	11.01%
2021	\$0	\$2,549,471	(\$2,549,471)	\$85,896,222	2.97%
2022	\$0	\$2,901,920	(\$2,901,920)	\$78,865,896	3.68%
2023	\$0	\$3,346,505	(\$3,346,505)	\$84,485,207	3.96%
2024	\$0	\$3,888,153	(\$3,888,153)	\$92,485,844	4.20%

<sup>\*</sup> Contribution shown in this column includes the Fire Insurance Premium Tax. Starting in fiscal year 2021, there were no employer contributions other than the Fire Insurance Premium Tax.

<sup>\*\*</sup> Covered Payroll for the Firefighters' Retirement Fund is the total annual payroll of all firefighters in the participating fire departments, including firefighters who are not eligible to participate.

# **Contribution Summary**

Fiscal Year Ending
June 30, 2024
\$0
0
0
92,485,844
0.00%
0
0.00%
0 0.00%
0
0
0.00%
0 0.00%
0.00%
0 0.00%

# **Statement of Fiduciary Net Position**

	June 30, 2024	June 30, 2023
Assets		
Cash and cash equivalents	\$782,957	\$266,231
Receivables and prepaid expenses:		
Receivable contributions	0	0
Receivable investment income	3,721,736	2,858,699
Receivables from brokers for unsettled trades	0	0
Prepaid expenses	0	0
Total receivables	3,721,736	2,858,699
Investments:		
Fixed income	141,549,386	132,608,820
Stocks	278,488,953	268,946,469
Short-term investments	5,658,840	6,294,343
Real estate	22,028,211	26,954,508
Alternative investments	37,237,457	36,539,324
Total investments	484,962,847	471,343,464
Invested securities lending cash collateral	0	0
Capital assets net of accumulated depreciation	0	0
Total assets	489,467,540	474,468,394
Liabilities		
Investments Purchased	3,629,543	2,691,938
Monies Due To Other Funds	0	0
Accrued Liabilities	331,148	341,514
Benefits and Refunds Payable	12,758	0
Total liabilities	3,973,449	3,033,452
Net position restricted for pensions	\$485,494,091	\$471,434,942

# **Statement of Changes in Fiduciary Net Position**

Additions         \$0           Employer contributions         0           Total contributions         0           Investment income (loss):         1           Interest and dividends         7,122,945           Equity fund income, net         0           Net increase in fair value of investments         23,589,088           Securities lending income         0           Other income         0           Less investment expenses:         9           Direct investment expenses         983,541           Securities lending management fees         0           Securities lending borrower rebates         0           Net investment income         29,728,492           Other income: Fire Insurance Premium Tax         3,888,153           Total additions         33,616,645           Deductions         19,495,076           Administrative expenses         62,420           Total deductions         19,557,496           Net increase (decrease)         14,059,149           Net position restricted for pensions           Beginning of year (June 30, 2023)         471,434,942           End of year (June 30, 2024)         \$485,494,091		June 30, 2024
Employer contributions         0           Total contributions         0           Investment income (loss):         7,122,945           Equity fund income, net         0           Net increase in fair value of investments         23,589,088           Securities lending income         0           Other income         0           Less investment expenses:         983,541           Securities lending management fees         9           Securities lending borrower rebates         0           Net investment income         29,728,492           Other income: Fire Insurance Premium Tax         3,888,153           Total additions         33,616,645           Deductions           Benefit payments         19,495,076           Administrative expenses         62,420           Total deductions         19,557,496           Net increase (decrease)         14,059,149           Net position restricted for pensions           Beginning of year (June 30, 2023)         471,434,942	Additions	
Total contributions         0           Investment income (loss):         7,122,945           Equity fund income, net         0           Net increase in fair value of investments         23,589,088           Securities lending income         0           Other income         0           Less investment expenses:         8           Direct investment expense         983,541           Securities lending management fees         0           Securities lending borrower rebates         0           Net investment income         29,728,492           Other income: Fire Insurance Premium Tax         3,888,153           Total additions         33,616,645           Deductions           Benefit payments         19,495,076           Administrative expenses         62,420           Total deductions         19,557,496           Net increase (decrease)         14,059,149           Net position restricted for pensions           Beginning of year (June 30, 2023)         471,434,942		
Investment income (loss):		
Interest and dividends         7,122,945           Equity fund income, net         0           Net increase in fair value of investments         23,589,088           Securities lending income         0           Other income         0           Less investment expenses:         883,541           Direct investment expense         983,541           Securities lending management fees         0           Securities lending borrower rebates         0           Net investment income         29,728,492           Other income: Fire Insurance Premium Tax         3,888,153           Total additions         33,616,645           Deductions         19,495,076           Administrative expenses         62,420           Total deductions         19,557,496           Net increase (decrease)         14,059,149           Net position restricted for pensions           Beginning of year (June 30, 2023)         471,434,942		
Equity fund income, net       0         Net increase in fair value of investments       23,589,088         Securities lending income       0         Other income       0         Less investment expenses:       30         Direct investment expense       983,541         Securities lending management fees       0         Securities lending borrower rebates       0         Net investment income       29,728,492         Other income: Fire Insurance Premium Tax       3,888,153         Total additions       33,616,645         Deductions         Benefit payments       19,495,076         Administrative expenses       62,420         Total deductions       19,557,496         Net increase (decrease)       14,059,149         Net position restricted for pensions         Beginning of year (June 30, 2023)       471,434,942		7.122.945
Net increase in fair value of investments         23,589,088           Securities lending income         0           Other income         0           Less investment expenses:         \$\text{983,541}\$           Direct investment expense         983,541           Securities lending management fees         0           Securities lending borrower rebates         0           Net investment income         29,728,492           Other income: Fire Insurance Premium Tax         3,888,153           Total additions         33,616,645           Deductions         \$\text{19,495,076}\$           Administrative expenses         62,420           Total deductions         19,557,496           Net increase (decrease)         14,059,149           Net position restricted for pensions           Beginning of year (June 30, 2023)         471,434,942		0
Other income         0           Less investment expenses:         983,541           Direct investment expense         983,541           Securities lending management fees         0           Securities lending borrower rebates         0           Net investment income         29,728,492           Other income: Fire Insurance Premium Tax         3,888,153           Total additions         33,616,645           Deductions         19,495,076           Administrative expenses         62,420           Total deductions         19,557,496           Net increase (decrease)         14,059,149           Net position restricted for pensions           Beginning of year (June 30, 2023)         471,434,942	• •	23,589,088
Less investment expenses:       983,541         Direct investment expense       983,541         Securities lending management fees       0         Securities lending borrower rebates       0         Net investment income       29,728,492         Other income: Fire Insurance Premium Tax       3,888,153         Total additions       33,616,645         Deductions       19,495,076         Administrative expenses       62,420         Total deductions       19,557,496         Net increase (decrease)       14,059,149         Net position restricted for pensions         Beginning of year (June 30, 2023)       471,434,942		0
Direct investment expense         983,541           Securities lending management fees         0           Securities lending borrower rebates         0           Net investment income         29,728,492           Other income: Fire Insurance Premium Tax         3,888,153           Total additions         33,616,645           Deductions         19,495,076           Administrative expenses         62,420           Total deductions         19,557,496           Net increase (decrease)         14,059,149           Net position restricted for pensions         471,434,942	Other income	0
Direct investment expense         983,541           Securities lending management fees         0           Securities lending borrower rebates         0           Net investment income         29,728,492           Other income: Fire Insurance Premium Tax         3,888,153           Total additions         33,616,645           Deductions         19,495,076           Administrative expenses         62,420           Total deductions         19,557,496           Net increase (decrease)         14,059,149           Net position restricted for pensions         471,434,942	Less investment expenses:	
Securities lending management fees         0           Securities lending borrower rebates         0           Net investment income         29,728,492           Other income: Fire Insurance Premium Tax         3,888,153           Total additions         33,616,645           Deductions         19,495,076           Administrative expenses         62,420           Total deductions         19,557,496           Net increase (decrease)         14,059,149           Net position restricted for pensions         471,434,942	·	983.541
Securities lending borrower rebates         0           Net investment income         29,728,492           Other income: Fire Insurance Premium Tax         3,888,153           Total additions         33,616,645           Deductions         19,495,076           Administrative expenses         62,420           Total deductions         19,557,496           Net increase (decrease)         14,059,149           Net position restricted for pensions           Beginning of year (June 30, 2023)         471,434,942	·	
Other income: Fire Insurance Premium Tax  Total additions  3,888,153  Total additions  33,616,645  Deductions  Benefit payments Administrative expenses  19,495,076 Administrative expenses 62,420  Total deductions 19,557,496  Net increase (decrease) 14,059,149  Net position restricted for pensions  Beginning of year (June 30, 2023) 471,434,942		0
Total additions         33,616,645           Deductions         19,495,076           Administrative expenses         62,420           Total deductions         19,557,496           Net increase (decrease)         14,059,149           Net position restricted for pensions         471,434,942	Net investment income	29,728,492
Deductions  Benefit payments Administrative expenses  Total deductions  Net increase (decrease)  Net position restricted for pensions  Beginning of year (June 30, 2023)  19,495,076 62,420 19,557,496 14,059,149	Other income: Fire Insurance Premium Tax	3,888,153
Benefit payments Administrative expenses  Total deductions  Net increase (decrease)  Net position restricted for pensions  Beginning of year (June 30, 2023)  19,495,076 62,420 19,557,496 14,059,149	Total additions	33,616,645
Administrative expenses 62,420  Total deductions 19,557,496  Net increase (decrease) 14,059,149  Net position restricted for pensions  Beginning of year (June 30, 2023) 471,434,942	Deductions	
Administrative expenses 62,420  Total deductions 19,557,496  Net increase (decrease) 14,059,149  Net position restricted for pensions  Beginning of year (June 30, 2023) 471,434,942	Benefit payments	19.495.076
Net increase (decrease)  Net position restricted for pensions  Beginning of year (June 30, 2023)  14,059,149  471,434,942		
Net position restricted for pensions  Beginning of year (June 30, 2023)  471,434,942	Total deductions	19,557,496
Beginning of year (June 30, 2023) 471,434,942	Net increase (decrease)	14,059,149
	Net position restricted for pensions	
	Reginning of year ( June 30, 2023)	471 434 Q42

## **Long-Term Expected Rate of Return**

The best-estimate range for the long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation.

### Capital Market Assumptions from Callan Associates Investment Consulting as of 1/1/2021

Asset Class	Index	Target Allocation*	Long-Term Expected Real Rate of Return**	
Addit diada	macx	Allocation	Of Retain	
Cash	Citigroup 90-Day T-Bills	0.00%		
Large Cap	S&P 500	18.00%	4.50%	
Small/Mid Cap	Russell 2500	11.00%	4.70%	
International Equity	MSCI World ex USA	15.00%	4.50%	
Emerging Markets Equity	MSCI Emerging Markets	10.00%	4.90%	
Domestic Fixed	Bloomberg Barclays Aggregate	20.00%	-0.25%	
TIPS	Bloomberg Barclays TIPS	10.00%	-0.30%	
Real Estate	NCREIF ODCE	8.00%	3.75%	
Private Equity	Cambridge Private Equity	8.00%	6.00%	
Portfolio Long-Term Expected Real Rate of Return, Net of Investment Expenses				
Portfolio Standard Deviation				
Valuation Assumptions Chosen	by PERSI Board			
Long-Term Expected Real Rate of Return, Net of Investment Expenses Assumed Inflation Long-Term Expected Nominal Rate of Return, Net of Investment Expenses				

<sup>\*</sup> As outlined in PERSI's investment policy.

<sup>\*\*</sup> Net of investment expenses

# **Plan Membership Summary**

Plan Membership	June 30, 2024	June 30, 2023
Active members - vested	0	0
Active members - vested  Active members - non-vested	0	0
Retirees and beneficiaries	424	437
		_
Terminated vested	0	0
Terminated non-vested	0	0
Total membership	424	437
Changes in Retirees and Beneficiaries	2023 - 2024	2022 - 2023
-		
Beginning of fiscal year	437	448
New retirements	0	0
Death of retiree/beneficiary	(13)	(11)
End of fiscal year	424	437

### **Depletion Date Projection**

GASB 67 and 68 generally require that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 67 and 68 will often require that the actuary perform complex projections of future benefit payments and asset values.

- The Fiduciary net position as a percentage of total pension liabilities is 207.66% as of June 30, 2024.
- Since (a) the Fiduciary Net Position is larger than the Net Pension Liability, (b) there is no longer any Service Cost since all members are retired or retirement eligible, and (c) the Fund is still receiving contributions well in excess of administrative expenses, there is no point in time at which it is projected to be insufficient to make projected benefit payments.
- GASB 67 and 68 specify that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, the detailed depletion date projections outlined in GASB 67 and 68 show that the Fiduciary Net Position is always projected to be sufficient to cover benefit payments and administrative expenses.

### **Net Pension Liability**

let Pension Liability June 30, 2024		June 30, 2023
Total pension liability	233,798,004	235,032,187
Fiduciary net position	485,494,091	471,434,942
Net pension liability / (asset)	(251,696,087)	(236,402,755)
Fiduciary net position as a % of total pension liability	207.66%	200.58%
Covered payroll	92,485,844	84,485,207
Net pension liability / (asset) as a % of covered payroll	-272.15%	-279.82%

The total pension liability was determined by an actuarial valuation as of the measurement date, calculated based on the discount rate and actuarial assumptions below.

#### **Discount Rate**

Discount rate	6.35%	6.35%
Long-term expected rate of return, net of investment expense	6.35%	6.35%
Municipal bond rate	N/A	N/A

The Fund's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return.

#### **Other Key Actuarial Assumptions**

The demographic assumptions that determined the total pension liability as of June 30, 2024, were based on the results of an actuarial experience study for the period July 1, 2015, to July 1, 2020.

Valuation date	July 1, 2024	July 1, 2023
Measurement date	June 30, 2024	June 30, 2023
Inflation	2.30%	2.30%
Salary increases including inflation	3.05%	3.05%
Actuarial cost method	Entry Age Normal	Entry Age Normal

## **Changes in Net Pension Liability**

	Increase (Decrease)		
Changes in Net Pension Liability / (Asset)		Plan Fiduciary Net Position (b)	
Balances as of June 30, 2023	\$235,032,187	\$471,434,942	(\$236,402,755)
Changes for the year:			
Service cost <sup>(1)</sup>	0		0
Interest <sup>(1)(2)</sup>	14,315,101		14,315,101
Effect of plan changes	0		0
Effect of economic/demographic gains or losses	3,945,792		3,945,792
Effect of assumptions changes or inputs	0		0
Benefit payments	(19,495,076)	(19,495,076)	0
Employer contributions <sup>(3)</sup>		3,888,153	(3,888,153)
Member contributions		0	0
Net investment income		29,728,492	(29,728,492)
Administrative expenses		(62,420)	62,420
Balances as of June 30, 2024	233,798,004	485,494,091	(251,696,087)

<sup>&</sup>lt;sup>(1)</sup>Service cost and interest are measured before reflecting the effect of plan changes or assumption changes.

#### **Sensitivity Analysis**

The following presents the net pension liability of FRF, calculated using the discount rate of 6.35%, as well as what FRF's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (5.35%) or 1 percentage point higher (7.35%) than the current rate.

	1%	Current	1%
	Decrease	Discount Rate	Increase
	5.35%	6.35%	7.35%
Total pension liability Fiduciary net position Net pension liability / (asset)	\$253,230,102	\$233,798,004	\$216,801,865
	\$485,494,091	\$485,494,091	\$485,494,091
	(\$232,263,989)	(\$251,696,087)	(\$268,692,226)

<sup>(2)</sup> Includes interest on total pension liability, service cost, and benefit payments

<sup>(3)</sup>Includes Fire Insurance Premium Tax

### Schedule of Changes in Net Pension Liability and Related Ratios

				F	iscal Year E	nding June 3	0			
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Total Pension Liability										
Service cost	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Interest on total pension liability	14,315,101	14,779,983	14,749,137	18,244,017	18,555,434	19,216,525	19,841,800	20,041,184	20,496,009	21,479,861
Effect of plan changes	0	0	0	0	0	0	(615,405)	(68,748)	(557,863)	(2,100,000)
Effect of economic/demographic (gains) or losses	3,945,792	(2,630,514)	4,963,948	(9,815,472)	(4,019,534)	(9,593,204)	(9,182,411)	(3,116,488)	(7,446,350)	(15,100,408)
Effect of assumption changes or inputs	0	0	0	(16,003,571)	0	0	1,386,562	0	0	0
Benefit payments	(19,495,076)	(19,446,545)	(19,014,750)	(18,828,213)	(19,073,931)	(18,929,519)	(18,934,403)	(19,294,441)	(19,476,228)	(19,874,275)
Net change in total pension liability	(1,234,183)	(7,297,076)	698,335	(26,403,239)	(4,538,031)	(9,306,198)	(7,503,857)	(2,438,493)	(6,984,432)	(15,594,822)
Total pension liability, beginning	235,032,187	242,329,263	241,630,928	268,034,167	272,572,198	281,878,396	289,382,253	291,820,746	298,805,178	314,400,000
Total pension liability, ending (a)	233,798,004	235,032,187	242,329,263	241,630,928	268,034,167	272,572,198	281,878,396	289,382,253	291,820,746	298,805,178
Fiduciary Net Position										
Employer contributions (including FIPT)	\$3,888,153	\$3,346,505	\$2,901,920	\$2,549,471	\$8,660,397	\$8,247,827	\$7,706,226	\$7,452,987	\$7,198,597	\$11,305,473
Member contributions	0	0	0	0	4,503	4,540	4,368	4,385	6,329	6,168
Investment income net of investment expenses	29,728,492	39,961,291	(48,067,876)	111,249,774	11,090,094	32,009,454	31,124,311	41,488,825	5,083,454	9,357,909
Benefit payments	(19,495,076)	(19,446,545)	(19,014,750)	(18,828,213)	(19,073,931)	(18,929,519)	(18,934,403)	(19,294,441)	(19,476,228)	(19,874,275)
Administrative expenses	(62,420)	(46,516)	(56,863)	(46,585)	(73,557)	(55,031)	(29,833)	(43,022)	(58,873)	(153,719)
Net change in plan fiduciary net position	14,059,149	23,814,735	(64,237,569)	94,924,447	607,506	21,277,271	19,870,669	29,608,734	(7,246,721)	641,556
Fiduciary net position, beginning	471,434,942	447,620,207	511,857,776	416,933,329	416,325,823	395,048,552	375,177,883	345,569,149	352,815,870	352,174,314
Fiduciary net position, ending (b)	485,494,091	471,434,942	447,620,207	511,857,776	416,933,329	416,325,823	395,048,552	375,177,883	345,569,149	352,815,870
Net pension liability / (asset), ending = (a) - (b)	(\$251,696,087)	(\$236,402,755)	(\$205,290,944)	(\$270,226,848)	(\$148,899,162)	(\$143,753,625)	(\$113,170,156)	(\$85,795,630)	(\$53,748,403)	(\$54,010,692)
Fiduciary net position as a % of total pension liability	207.66%	200.58%	184.72%	211.83%	155.55%	152.74%	140.15%	129.65%	118.42%	118.08%
Covered payroll	\$92,485,844	\$84,485,207	\$78,865,896	\$85,896,222	\$78,657,631	\$78,284,032	\$74,848,287	\$70,568,501	\$68,017,833	\$63,780,545
Net pension liability / (asset) as a % of covered payroll	-272.15%	-279.82%	-260.30%	-314.60%	-189.30%	-183.63%	-151.20%	-121.58%	-79.02%	-84.68%

GASB 67 and 68 Disclosure for Fiscal Year Ending June 30, 2024 Idaho Firefighters' Retirement Fund

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### **Schedule of Collective Pension Amounts**

#### Changes in Net Pension Liability and Other Pension-Related Items During Fiscal Year

		Deferred Outflows of Resources			Deferred Inflows of Resources			Expense (Revenue)			
Fiscal Year Ending	Beginning of Year Net Pension Liability/(Asset)	Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments	Changes of Assumptions	Differences Between Expected and Actual Experience	Total Deferred Outflows of Resources Excluding Employer Specific Amounts (1)	Changes of Assumptions	Differences Between Expected and Actual Experience	Total Deferred Inflows of Resources Excluding Employer Specific Amounts <sup>(1)</sup>	Plan Pension Expense (Revenue)	Employer Contributions (2)	End of Year Net Pension Liability/(Asset)
6/30/2024	(236,402,755)	(925,614)	-	-	(925,614)	-	-	-	(14,367,718)	-	(251,696,087)

#### Total Deferred Outflows and Inflows as of June 30, 2024

	Deferred Outfl	ows of Resources	Deferred Inflows of Resources				
Net Difference Between Projected and Actual Investment Earnings on Pension Plan Investments	Changes of Assumptions	Differences Between Expected and Actual Experience	Total Deferred Outflows of Resources Excluding Employer Specific Amounts <sup>(1)</sup>	Changes of Assumptions	Differences Between Expected and Actual Experience	Total Deferred Inflows of Resources Excluding Employer Specific Amounts <sup>(1)</sup>	
8 090 735	_	_	8 090 735	_	_	_	

<sup>(1)</sup> Employer specific amounts that are excluded from this schedule are the changes in proportion as defined in paragraphs 54 and 55 of GASB Statement 68.

<sup>(2)</sup> Represent contributions that have been reported on the employers' records

### **Pension Expense**

Pension Expense	July 1, 2023 to June 30, 2024	July 1, 2022 to June 30, 2023
Service cost <sup>(1)</sup>	<b>\$</b> 0	\$0
Interest on total pension liability <sup>(1)</sup>	14,315,101	14,779,983
Effect of plan changes	0	0
Administrative expenses	62,420	46,516
Member contributions	0	0
Other Income (Fire Insurance Premium Tax)(2)	(3,888,153)	(3,346,505)
Expected investment return net of investment expenses <sup>(1)</sup>	(29,446,274)	(27,919,120)
Recognition of Deferred Inflows/Outflows of Resources Recognition of economic/demographic gains or losses Recognition of assumption changes or inputs Recognition of investment gains or losses	3,945,792 0 643,396	(2,630,514) 0 (206,236)
Pension Expense	(14,367,718)	(19,275,876)

<sup>(1)</sup> Service cost, interest on total pension liability, and expected investment return for the period ending June 30, 2024, are measured before reflecting the effect of plan changes or assumption changes.

As of June 30, 2024, the deferred inflows and outflows of resources are as follows:

Deferred Inflows / Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources
Differences between expected and actual experience	\$0	\$0
Changes of assumptions	0	0
Net difference between projected and actual earnings	0	8,090,735
Contributions made subsequent to measurement date	<u>0</u>	<u>0</u>
Total	0	8,090,735
Net deferred inflows and outflows	\$8,090,735	

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2025	(\$2,936,136)
2026	13,548,192
2027	(2,464,879)
2028	(56,442)
2029	0
Thereafter	<u>0</u>
Total	\$8.090.735

Note that additional future deferred inflows and outflows of resources will impact these numbers.

GASB 67 and 68 Disclosure for Fiscal Year Ending June 30, 2024 Idaho Firefighters' Retirement Fund

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<sup>(2)</sup> Paragraph 33d of GASB Statement 68 states that contributions to the pension plan from non-employer contributing entities that are not in a special funding situation should be recognized as revenue. Accordingly, we have treated the contributions from the fire insurance premium tax as revenue in the expense calculation.

### Schedule of Deferred Inflows and Outflows of Resources

	Original Amount	Date Established	Original Recognition Period*	Amount Recognized in 06/30/2024 Expense	Balance of Deferred Inflows 06/30/2024	Balance of Deferred Outflows 06/30/2024
Investment (gains) or losses	\$17,897,658 (82,421,642) 80,065,358 (12,042,171) (282,218)	06/30/2020 06/30/2021 06/30/2022 06/30/2023 06/30/2024 Total	5.0 5.0 5.0 5.0 5.0	\$3,579,530 (16,484,328) 16,013,072 (2,408,434) (56,444) 643,396	\$0 (16,484,330) 0 (7,225,303) (225,774) (23,935,407)	\$0 0 32,026,142 0 0 32,026,142
Economic/demographic (gains) or losses	3,945,792	06/30/2024 Total	1.0	3,945,792 3,945,792	<u>0</u> 0	<u>0</u> 0
Assumption changes or inputs	0	06/30/2024 Total	0.0	<u>0</u> 0	<u>0</u> 0	<u>0</u> 0

<sup>\*</sup> Investment (gains)/losses are recognized in pension expense over a period of five years; economic/demographic (gains)/losses and assumption changes or inputs are recognized over the average remaining service life for all active and inactive members. Because the membership of the Fund consists entirely of inactives, there are no remaining service lives. Therefore all economic/demographic (gains)/losses and assumption changes or inputs are recognized immediately.

## **Pension Liability and Expense Summary**

	Total Pension (Liability)	Plan Fiduciary Net Position	Net Pension (Liability) / Asset		Deferred Inflows	Deferred Outflows	Net Deferrals		Net Pension Liability plus Net Deferrals	Annual Expense
	(		(_iability)///coor	Ш			20.0.1.0.10	П	1101 2 010114110	
Balances as of June 30, 2023	(\$235,032,187)	\$471,434,942	\$236,402,755		(\$42,602,395)	\$51,618,744	\$9,016,349		\$245,419,104	
Service cost	0		0							0
Interest on total pension liability	(14,315,101)		(14,315,101)	Ш				П		14,315,101
Effect of plan changes	0		0					П		0
Effect of liability gains or losses	(3,945,792)		(3,945,792)			3,945,792	3,945,792	П		
Effect of assumption changes or inputs	0		0				0	П		
Benefit payments	19,495,076	(19,495,076)	0	Ш				П		
Administrative expenses		(62,420)	(62,420)					П		62,420
Member contributions		0	0					П		0
Other Income		3,888,153	3,888,153	Ш				П		(3,888,153)
Expected investment income (net of inv expenses)		29,446,274	29,446,274					П		(29,446,274)
Investment gains or losses		282,218	282,218		(282,218)		(282,218)	П		
Employer contributions		0	0						0	
Recognition of liability gains or losses						(3,945,792)	(3,945,792)			3,945,792
Recognition of assumption changes or inputs							0	П		0
Recognition of investment gains or losses				Ш	18,949,206	(19,592,602)	(643,396)	П		643,396
				Ш				П		
Annual expense									14,367,718	(14,367,718)
										1
Balances as of June 30, 2024	(233,798,004)	485,494,091	251,696,087		(23,935,407)	32,026,142	8,090,735		259,786,822	1 1

### **Glossary**

### **Actuarially Determined** Contribution

A target or recommended contribution to a defined benefit pension plan for the reporting period, determined based on the funding policy and most recent measurement available when the contribution for the reporting period was adopted.

### **Deferred Inflows/Outflows** of Resources

Portion of changes in net pension liability that is not immediately recognized in Pension Expense. These changes include differences between expected and actual experience, changes in assumptions, and differences between expected and actual earnings on plan investments.

#### **Discount Rate**

Single rate of return that, when applied to all projected benefit payments, results in an actuarial present value of projected benefit payments equal to the

- 1) The actuarial present value of benefit payments projected to be made in future periods where the plan assets are projected to be sufficient to meet benefit payments, calculated using the Long-Term Expected Rate of
- 2) The actuarial present value of projected benefit payments not included in (1), calculated using the Municipal Bond Rate.

#### **Fiduciary Net Position**

Equal to market value of assets.

### **Long-Term Expected** Rate of Return

Long-term expected rate of return on pension plan investments expected to be used to finance the payment of benefits, net of investment expenses.

### **Money-Weighted** Rate of Return

The internal rate of return on pension plan investments, net of investment expenses.

### **Municipal Bond Rate**

Yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher.

Net Pension Liability / (Asset) Total Pension Liability minus the Plan's Fiduciary Net Position (unfunded accrued liability).

#### **Projected Benefit Payments**

All benefits estimated to be payable through the pension plan to current active and inactive employees as a result of their past service and expected future service.

#### **Service Cost**

The portion of the actuarial present value of projected benefit payments that is attributed to a valuation year.

#### **Total Pension Liability**

The portion of actuarial present value of projected benefit payments that is attributable to past periods of member service using the Entry Age Normal cost method based on the requirements of GASB 67.

#### GASB 67 and 68 Disclosure for Fiscal Year Ending June 30, 2024 Idaho Firefighters' Retirement Fund